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U.S. Remarks at Meeting of the Sixth Committee Working Group on Agenda Item 86: Protection of Persons in the Event of Disasters Cluster II Sam Birnbaum Attorney Adviser October 6 2023

Thank you, [Mr./Madame Chair]. The United States is pleased to discuss Draft Articles 4, 5, 6, and 9.

Beginning with Draft Article 5, the United States agrees that States have obligations to respect and protect the human rights of persons on their territory and subject to their jurisdiction, in a manner consistent with international law, and therefore stapts is Draft Article. With respect to Draft Article 4, the United States again strongly supports respect for the human rights of persons affected by disasters, but notes that this Draft Article could cause confusion insofar as it is duplicative of Draff Article 5 and overlaps with international human rights law. Furthermore, while some international human rights instruments, such as the International Covenant on Civil and Political Rights (ICCPR), recognize the inherent dignity of the human person asraunderlying principle, they do not impose a special or distinct obligation to protect ³GLJQLW\´ DSDUW IURP RWKHU REOLJDWLRQV 7KHUHIRUH DSSURSULDWHO\ LQFOXGHG LQ WKH 'UDIW \$UWLFOHV¶ SUH

With respect to Draft Article 6, the United States strongly supports the inclusion of the humanitarian principles in the Draft Articles, as they are greatly important to humanitarian responses. However, as the humanitarian principles are not bindingations, and are not part of international human rights law, it may be more appropriate for this paragraph to use norbinding language. Codification of the humanitarian principles as binding international law obligations would amount to ansignant change with complex implications extending beyond the disaster response context, and would require further focused discussion and consideration, as well as consultation with relevant humanitarian actors.

Finally, turning to Draft Article 9, the United States recognizes the critical importance of disaster preparation and mitigation. However, we have significant concerns with the proposal in WKLV 'UDIW \$UWLFOH WR FUHDWHUD DOWHIZ BHOW XIDENUV/WDRWHOW PLWLJDWH DQG SUHSDUH 'IRU GLVDVWHUV 6XFK DQ REOL on state sovereignty, and it is unclear what states would need to do to comply with the obligation. Compliance may not be featerfor all states, depending on the circumstances.)XUWKHUPRUH HVWDEOLVKPHQW RI D OHJDO REOLJDWLRQ SDUWLFXODUO\ SUREOHPDWLF LQ OLJKW RI WKH EURDG GH UHVSHFW WR 'UDIW \$UWLFOH , I ³GLVDVWHUV´DUH GHILC other serious political or economic crises, then this Draft Article could be read as including legal requirements that would go far beyond steps typidalken to respond to events typically understood as disasters. For example, this Draft Article could raise questions as to whether states have an obligation to engage in diplomatic steps that might reduce the likelihood of an outbreak of hostilities, or sical policy measures that might reduce the risk of an economic calamity.

The United States also disagrees with the suggestion that States Parties to the ICCPR already have an affirmative obligation under Article 6 to take positive measures to prevent or respond to disasters that result in loss of life. Article 6 of the ICCPR hpts the arbitrary deprivation of life through state action and requires protection of that right by law, but it does not obligate States parties to take positive measures to address the threat or jeopardy to life caused by a disaster or calamitous enter State practice does not show that a duty to prevent or mitigate disasters exists in customary international law. While we appreciate that many states undertake efforts to reduce the risk of disasters or mitigate their effects, and applaud such efforts not believe that is evidence of a widespread state practice to prevent disasters undertaken out of a sense of legal obligation. States undertake efforts to prevent disasters pursuant to their own domestic laws and for their own purposes. Furthere, the most significant international frameworks on disaster risk reductions uch as the Sendai Framework re nonlegally binding, underscoring that states have not committed through their practices to binding obligations in this area.

In light of these concerns, the United States strongly recommends reframing Draft Article 9 as a norbinding principle or guideline. Furthermore, with respect to Paragraph 9(2), we suggest including a reference to measures that would not only identificoamdunicate risk, but also measures that would mitigate the risk of future loss of life. For instance, Paragraph 9(2) could include references to updating building codes, retrofitting structures against wind and seismic hazards, or elevating or relocation of flood plains.

Thank you, [Mr./Madam Chair].